

Message Text

SECRET

PAGE 01 STATE 258737

73

ORIGIN SS-10

INFO OCT-01 ISO-00 /011 R

66611

DRAFTED BY: S/P-PETER B. SWIERS

APPROVED BY: S/P-PBSWIERS

S/S-O:GEORGE TWOHIE

S/S-O:GEORGE TWOHIE

----- 082369

P 222335Z NOV 74

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

S E C R E T STATE 258737

EXDIS

FOR LORD FROM BARTHOLOMEW

FOLLOWING REPEAT SANTIAGO 7124 ACTION SECSTATE INFO
BRASILIA 21 NOVEMBER.

QUOTE

S E C R E T SANTIAGO 7124

EXDIS

BRASILIA FOR S/P GROUP

EO 11652: GDS

TAGS: PFOR, CI, US

SUBJECT: POLICY PLANNING TALKS IN SANTIAGO

1. SUMMARY: EMBASSY BELIEVES NOV 18-19 TALKS BETWEEN US
POLICY PLANNERS AND SENIOR CHILEAN OFFICIALS DID MUCH TO
CLARIFY UNDERSTANDING OF RESPECTIVE POSITIONS AND REASONS
THEREFOR. CHILEANS SHOWED GREATEST CONCERN ABOUT WHAT THEY
REGARD AS PERVASIVE SOVIET-CUBAN CAMPAIGN TO DESTROY GOC BY
SECRET

SECRET

PAGE 02 STATE 258737

FOMENTING INTERNAL SUBVERSION SUSTAINED FROM OUTSIDE, AND BY

EXTERNAL ATTACK BY PERU. THEY WERE ONLY PARTLY REASSURED BY GENERAL EXPRESSION OF USG DESIRE TO ASSIST AND COOPERATE WITH GOC, AND BY US GROUP'S QUALIFIED ANTICIPATION OF FAVORABLE DECISION ON LIMITED SUPPLY OF DEFENSIVE WEAPONS IN NEAR FUTURE. US PLANNERS COGENTLY LAID OUT MAIN LINES OF US DETENTE POLICY AND ITS IMPLICATIONS FOR US FRIENDS SUCH AS CHILE, BUT BY END OF FRANK EXCHANGES IT WAS CLEAR CHILEANS WERE DISAPPOINTED AT LACK OF ALL-OUT US SUPPORT THEY THINK US SHOULD EXTEND IN VIEW ITS POSITION AS THE LEADING ANTI-COMMUNIST POWER. POST BELIEVES MORE REALISTIC APPRECIATION OF EACH PARTY'S THINKING BY THE OTHER LAYS FOUNDATION FOR SOUNDER RELATIONS AND BETTER COOPERATION IN COPING WITH DAY-TO-DAY PROBLEMS. END SUMMARY.

2. GOC SHOWED EXTRAORDINARY INTEREST IN EXCHANGE OF VIEWS. TWO FULL DAYS OF MEETINGS (SUPPLEMENTED BY WELL ATTENDED WORKING SOCIAL EVENTS) WERE CHAIRED BY FONMIN ADMIRAL CARVAJAL. THREE SERVICE CHIEFS OF STAFF AND DEPUTY CHIEF OF NATIONAL DEFENSE STAFF ATTENDED ALL SESSIONS, AND MIN ECONOMIC COORDINATION SAEZ, MIN ECONOMY LENIZ, AND MIN FINANCE CAUAS FOR MOST OF TIME. ALL WERE CAREFULLY PREPARED FOR DISCUSSION.

3. CHIEF OF STATE GENERAL PINOCHET RECEIVED US GROUP IN HIS OFFICE FEW MINUTES BEFORE FORMAL SESSIONS BEGAN. HE SET TONE OF FRANKNESS BY REMARKING CHILE IS BETTER FRIEND OF UNITED STATES THAN US IS OF CHILE, AND BY REFERRING POINTEDLY TO GOC REQUESTS TO BUY US ARMS, SOME OUTSTANDING FOR OVER TWO YEARS. LEWIS REPLIED WITH ASSURANCE OF GENERAL SUPPORT AND DESIRE FOR FULLEST EXCHANGE OF LONG-RANGE AND CURRENT PROBLEMS.

4. AS MIGHT BE EXPECTED, DISCUSSIONS COVERED VERY WIDE RANGE OF PROBLEMS, FIRST IN SET-PIECE PRESENTATIONS AND LATER IN EXTEMPORANEOUS EXCHANGES ON SPECIFIC POINTS, SOMETIMES EXTREMELEY FRANK. WE CONSIDER MAIN POINTS EMERGING FROM CHILEAN PRESENTATION TO BE AS FOLLOWS:

5. FIRST, THERE IS NO MISTAKING THEIR FUNDAMENTAL SENSE OF INSECURITY AND ISOLATION. CHILEANS FEEL KEENLY THAT THEY HAVE VERY FEW FOREIGN FRIENDS ON WHOM THEY CAN RELY, OR ON WHOM
SECRET

SECRET

PAGE 03 STATE 258737

THEY CAN COUNT FOR ARMS, ECONOMIC OR FINANCIAL ASSISTANCE.

6. SECOND, THEY HAVE A RIGID, UNSHAKEABLE CONVICTION THAT THEY ARE SAVING CHILE (WHICH THEY EQUATE WITH THE PRESENT REGIME) FROM DESTRUCTION BY HOLDING THE LINE AGAINST A HOSTILE COMMUNIST OR MARXIST-LENINIST CONSPIRACY, ORGANIZED BOTH INSIDE THE COUNTRY AND OUTSIDE IT. THEY ARE VASTLY CONCERNED BY DOMESTIC TERRORISM, OF WHICH THEY PRESENT SOLID EVIDENCE,

AND FULLY APPRECIATE FORCES RANGED AGAINST THEM IN INDUSTRIAL AND THIRD WORLD COUNTRIES, AND IN INTERNATIONAL ORGANIZATIONS -- AS THEY PUT IT, IN THE WITTING OR UNWITTING SERVICE OF COMMUNIST PURPOSES.

7. THIRD, CHILEANS HAVE A VERY DEEP FEAR OF AGGRESSION FROM PERU, STIMULATED IMMEDIATELY BY THE CURRENT IMBALANCE IN MILITARY STRENGTH BUT MORE FUNDAMENTALLY AS THEY SEE IT BY SOVIET-CUBAN MANIPULATION OF PERU. CHILEANS FEAR COMMUNISTS ARE BACKING PERU NOT FOR LATTER'S PURPOSE OF REGAINING LOST TERRITORY, BUT IN ORDER TO RE-IMPLANT MARXISM IN CHILE.

8. FOURTH, THE CHILEANS EXHIBIT A SOBER DETERMINATION TO OVERCOME FORMIDABLE DOMESTIC AND FOREIGN ECONOMIC AND FINANCIAL PROBLEMS, WHICH ARE LIKELY TO PERSIST FOR A NUMBER OF YEARS. THEY WOULD LIKE OUR CONTINUING HELP IN LONG-TERM DEBT RESCHEDULING NEGOTIATIONS; THEY KNOW THEY NEED IT IN CONNECTION WITH THEIR PETROLEUM IMPORT PROBLEM; THEY TELL US THEY DO NOT WISH THE STEPS THEY NEED TO TAKE TO STABILIZE COPPER PRICES TO INJUR CONSUMERS; THEY HOPE WE WILL ASSIST IN DEVELOPING NEW ENERGY SOURCES, INCLUDING OIL DEPOSITS AND NUCLEAR POWER REACTOR.

9. FURTHER, THE CHILEANS APPEAR UNABLE TO COMPREHEND OR EXPLAIN INTERNATIONAL FUROR OVER THEIR HUMAN RIGHTS PRACTICES EXCEPT IN TERMS OF COMMUNIST COUNTERATTACK. THEY COMPLAIN CONVINCINGLY OF DOUBLE STANDARD FROM WHICH THEY SUFFER, BUT MISS MAIN POINT OF CRITICISM REGARDING LACK OF LEGAL RESTRAINTS AND SAFEGUARDS UNDER THEIR MILITARY JUSTICE SYSTEM, JUSTIFYING GOC ACTIONS LARGELY IN TERMS OF IMMEDIATE INTERNAL SECURITY NEEDS.

10. CHILEANS RESOLUTELY REFUSED TO RESPOND TO NUMBER OF
SECRET

SECRET

PAGE 04 STATE 258737

OPPORTUNITIES PURPOSELY AFFORDED THEM TO DISCUSS NEW DIALOGUE, FUTURE OF OAS, AND SIMILAR MULTILATERAL HEMISPHERIC SUBJECTS. APPARENTLY THEY SEE LITTLE POSSIBILITY OF OBTAINING MUCH THAT WILL BE USEFUL TO THEM IN THIS AREA.

11. FINALLY, INTERESTING SIDELIGHTS APPEARED REGARDING MILITARY-CIVILIAN RELATIONSHIPS INSIDE CHILEAN GOVERNMENT. ECONOMIC TEAM COMPOSED OF ABLE CIVILIAN MINISTERS WAS PHYSICALLY SEPARATED FROM THE OTHER, EXCLUSIVELY MILITARY, MEMBERS OF CHILEAN GROUP, AND APPEARED TO REGARD MEETINGS AS UNUSUAL OPPORTUNITY TO DEMONSTRATE TO THEIR MILITARY COLLEAGUES THEIR IDENTITY OF VIEW AND PURPOSE WITH THE MILITARY.

12. US SPOKESMEN PRESENTED THOROUGH EXPLANATION OF

DEVELOPMENT AND CHARACTER OF OUR DETENTE POLICIES, STRESSING THAT THESE WERE NOT PURSUED AT THE COST OF OUR ALLIES OR OTHER NATIONS. POINT WAS MADE THAT CONTINUING CONGRESSIONAL SUPPORT WAS ESSENTIAL IF FOREIGN POLICY CONSENSUS IN US WAS TO BE REBUILT, AND THAT FAVORABLE DEVELOPMENT OF TRULY COLLABORATIVE ACTION AMONG KEY NATIONS TO DEAL WITH EMERGING WORLD PROBLEMS SUCH AS FOOD AND ENERGY WOULD HAVE GREAT BEARING ON OUTCOME. US GROUP EXPRESSED SYMPATHY FOR REQUIREMENTS OF CHILEAN DEFENSE VIS-A-VIS PERU AND INDICATED HOPE THAT TOW AND OTHER EQUIPMENT MIGHT SOON BE PROVIDED TO MEET CHILE'S MOST PRESSING NEED FOR DEFENSIVE WEAPONS. CAUTIONED CHILEANS AGAINST PROVOCATION, AND POINTED OUT PRIMARY RESPONSIBILITY OF COUNTRIES CONCERNED TO GRAPPLE WITH THEIR MUTUAL PROBLEMS IN CONSTRUCTIVE WAY. US WOULD DO EVERYTHING IT COULD THROUGH INTER-AMERICAN SYSTEM TO HELP AVOID CONFLICT AND PRESERVE HEMISPHERE SECURITY. WE HAD TO ADMIT TO SOME DISAGREEMENT RE CHILEAN EVALUATION OF SOVIET ROLE IN THIS PART OF WORLD, CONSIDERING SOVIETS MORE CAUTIOUS AND LESS FAR REACHING IN THEIR ACTIONS THAN CHILEANS ALLEGE; WE WERE INCLINED TO GIVE MORE CREDIT TO CHILEAN STATEMENTS RE CUBA'S ANTI-CHILEAN ACTIVITIES.

14. COMMENT: IN EMBASSY'S VIEW, THESE PLANNING CONSULTATIONS WERE EXTREMELY USEFUL, PRECISELY BECAUSE THROUGH THEIR FRANKNESS AND DIRECTNESS THEY DISCLOSED IN RATHER GLARING FASHION DIFFERENCES AS WELL AS SIMILARITIES OF VIEW. WE BELIEVE TALKS
SECRET

SECRET

PAGE 05 STATE 258737

HAVE CONVINCED CHILEANS THAT US AND CHILEANS INTERESTS DO NOT FULLY COINCIDE, AND THAT THE US VIEWPOINT IS THOROUGHLY REASONED AND PROBABLY NOT SUBJECT TO MAJOR CHANGE AS RESULT OF VICISSITUDES SUFFERED BY CHILE. NEVERTHELESS, TALKS SHOULD AT SAME TIME HAVE LEFT IMPRESSION THAT WITHIN BROAD LIMITS THERE ARE GROUNDS FOR FRUITFUL COOPERATION BETWEEN THE TWO COUNTRIES, SUBJECT TO OBVIOUS LIMITATIONS. IN A NUTSHELL, AMERICANS WERE DISCUSSING EXTENT OF CHILEAN-US COOPERATION, WHEREAS WHAT CHILEANS WOULD LIKE IS COORDINATION BETWEEN US ON A COMMON LINE OF (ANTI-COMMUNIST) POLICY. WE BELIEVE CLEARER RECOGNITION OF OUR DIFFERENCES SHOULD PROVIDE A BETTER BASIS FOR WORKING AWAY AT OUR DAILY GRIST OF PROBLEMS.

15. CHILEANS ARE DEEPLY DUG IN BOTH IN THEIR COLD-WAR APPROACH TO THEIR DOMESTIC AND FOREIGN PROBLEMS AND IN THEIR ESTIMATES REGARDING PERU-CHILE SITUATION. WE THINK THEY RECOGNIZE THAT THEY FAILED TO CONVINCE US SIDE OF UNDERLYING SOVIET RESPONSIBILITY FOR PERUVIAN THREAT; ON OUR SIDE, WE FOUND CHILEANS POORLY INFORMED AS TO FACTS RE PERU AND PRONE TO REACH THEIR CONCLUSIONS AS TO THREAT ON INSUFFICIENT

EVIDENCE. EMBASSY HOPES TO PURSUE EACH OF THE MANY POINTS
RAISED IN THE TALKS AS THE OCCASION ARISES, IN HOPE THAT,
OVER TIME, AT LEAST SOME OF OUR DIFFERENCES MAY BE NARROWED.

16. THIS MESSAGE NOT SEEN BY S/P GROUP; PREPARED AFTER ITS
DEPARTURE AND SENT AT ITS SUGGESTION. POPPER UNQUOTE
INGERSOLL

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PROPAGANDA, PLANNING MEETINGS, PUBLICITY CAMPAIGNS
Control Number: n/a
Copy: SINGLE
Draft Date: 22 NOV 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: KelleyW0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE258737
Document Source: CORE
Document Unique ID: 00
Drafter: PETER B. SWIERS
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740339-0944
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741118/aaaaapey.tel
Line Count: 230
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: KelleyW0
Review Comment: n/a
Review Content Flags:
Review Date: 31 JUL 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <31 JUL 2002 by martinml>; APPROVED <26 MAR 2003 by KelleyW0>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: POLICY PLANNING TALKS IN SANTIAGO
TAGS: PFOR, CI, US, UR
To: TOKYO
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005